Message Text

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INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 ICAE-00 INRE-00 AF-10 ARA-10 EA-10 EUR-12 NEA-10 PM-05 H-01 INR-10 L-03 PA-01 SP-02 SS-15 HA-05 ACDA-12 /121 W

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FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 3233

INFO AMEMBASSY BONN IMMEDIATE

AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY GABORONE IMMEDIATE

AMEMBASSY KHARTOUM IMMEDIATE

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AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY PRETORIA IMMEDIATE

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E.O. 11652: GDS

TAGS: PORG, UNSC, SF, WA

SUBJECT: NAMIBIA: CONTACT GROUP MEETING WITH SOUTH

AFRICANS SEPTEMBER 6

1. CONTACT GROUP MET WITH SOUTH AFRICAN FOREIGN SECRETARY FOURIE AND AIDES AT 4:30 P.M. SEPTEMBER 6. UK (RICHARD) BEGAN MEETING BY INFORMING SOUTH AFRICANS THAT REPRESENTATIVES OF AFRICAN GROUP HAD TOLD CONTACT GROUP EARLIER SEPT 6 THAT IT COULD BE POSSIBLE TO HAVE FORMAL CONSULTATIONS OF THE SECURITY COUNCIL THURSDAY, SEPTEMBER 7 WITH A FORMAL MEETING AND VOTE ON A RESOLUTION ON FRIDAY. CONFIDENTIAL

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RICHARD THEN BROACHED THE SUBJECT OF SEPARATE CEASEFIRE DOCUMENTS WHICH WOULD BE SEPARATELY SIGNED BY BOTH SWAPO AND THE SAG. HE HANDED THE SOUTH AFRICANS A COPY OF THE DOCUMENT DRAFTED BY THE CONTACT GROUP (SEPTEL). RICHARD EMPHASIZED THAT THE ISSUE OF A CEASEFIRE WAS LINKED TO THAT OF TROOP NUMBERS, I.E. THAT A MORE FORMAL CEASEFIRE ACCEPTABLE TO BOTH SIDES COULD HAVE AN EFFECT

ON THE EVENTUAL NUMBER OF UNTAG TROOPS. RICHARD ALSO NOTED THAT IT NOW APPEARED THAT IT WOULD BE NECESSARY TO ASK THE SYG TO ISSUE A "SEMI-FORMAL" STATEMENT REAFFIRMING THAT THE FUNCTION OF THE UNTAG POLICE ELEMENT WOULD BE ONLY MONITORING AND ALSO "SAYING SOMETHING" ON TROOP NUMBERS. (AMB MCHENRY LATER ADDED THAT PERHAPS THE SYG STATEMENT COULD ALSO ADDRESS THE POINT OF COOPERATION WITH UNTAG BY NEIGHBORING STATES.) RICHARD ENDED HIS PRESENTATION BY SAYING IN EFFECT THAT THE CONTACT GROUP WAS NOW OFFERING A "PACKAGE" WITH THE FOLLOWING ELEMENTS: (1) A SOLEMN AND BINDING CEASEFIRE AGREEMENT, (2) A WALDHEIM STATEMENT ON POLICE AND TROOP NUMBERS AND (3) PASSAGE OF A RESOLUTION APPROVING THE SYG'S REPORT, ESTABLISHING UNTAG AND MANDATING A CEASEFIRE.

2. FOURIE ANSWERED THAT MINISTER BOTHA CONSIDERED IT VERY IMPORTANT THAT HE RETURN TO PRETORIA TONIGHT.

NEVERTHELESS, FOURIE WOULD CONVEY THE VIEWS JUST EXPRESSED BY THE CONTACT GROUP TO HIS MINISTER. REGARDING THE DRAFT CEASEFIRE DOCUMENT FOURIE SAID HE COULD OFFER NO COMMENTS AT THIS TIME BUT COULD ONLY SEEK CLARIFICATIONS FROM THE GROUP. HE DID NOT UNDERSTAND, FOR EXAMPLE, WHY SWAPO DID NOT SIMPLY SIGN A STATEMENT INDICATING AGREEMENT TO THE PROPOSAL JUST AS SOUTH AFRICA HAS DONE. HE QUESTIONED THE NEED FOR A SEPARATE PIECE OF PAPER IF BOTH SIDES ACCEPTED THE SYG REPORT. RICHARD CONFIDENTIAL

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REPEATED HIS POINT THAT A FORMAL CEASEFIRE DOCUMENT WOULD MAKE IT EASIER FOR THE SYG TO SAY THAT 7500 WAS A MAXIMUM FIGURE WHICH NEED NOT NECESSARILY BE ATTAINED. FOURIE EXPRESSED SOME CONCERN AS TO WHAT ACTIONS WOULD BE TAKEN IF SWAPO BROKE THE CEASEFIRE EVEN AFTER SIGNING THE FORMAL DOCUMENT. THE CONTACT GROUP RESPONDED THAT THERE WAS ALWAYS A DANGER OF ANY CEASEFIRE BEING BROKEN BUT THAT IT WOULD BE MOST UNUSUAL TO TRY AND SPECIFY IN A CEASEFIRE DOCUMENT THE CONSEQUENCES OF BREAKING IT.

3. FOURIE AGAIN COMPLAINED THAT SOUTH AFRICA HAD NOT BEEN CONSULTED ON THE TROOP NUMBERS QUESTION. MCHENRY RESPONDED THAT CERTAINLY THE SOUTH AFRICANS WERE BEING CONSULTED ON THIS ISSUE IN NEW YORK IN THEIR TALKS WITH UN OFFICIALS. IT SEEMED THAT WHAT THE SOUTH AFRICANS WANTED WAS NOT "CONSULTATIONS" BUT A VETO POWER -- AND THIS COULD NOT BE GRANTED. ON THE QUESTION OF POLICE, MCHENRY EMPHASIZED THAT THE SYG WAS WILLING TO CORRECT ANY IMPRESSION HIS REPORT HAD CREATED THAT HE MEANT TO CHANGE THE ROLE OF THE POLICE COMPONENT FROM THAT OF A STRICTLY MONITORING ONE. HE MIGHT DO THIS

BY A SEPARATE ASSURANCE, AS SUGGESTED BY AMB RICHARD. HE MIGHT EVEN BE WILLING TO REVISE HIS REPORT ALTHOUGH IN GENERAL HE WOULD WISH TO AVOID SUCH A STEP

4. IN SUMMING UP FOURIE SAID THAT HE NOW UNDERSTOOD THAT SOUTH AFRICA WAS BEING OFFERED A PACKAGE -- A CEASEFIRE DOCUMENT, A SC RESOLUTION AND A STATEMENT OF CERTAIN ASSURANCES BY THE SYG ON POLICE AND TROOP NUMBERS. HE NOTED THAT BY SIGNING THE CEASEFIRE DOCUMENT SOUTH AFRICA WOULD AT LEAST IMPLICTLY BE APPROVING THE SYG REPORT. FOR A STEP OF THAT MAGNITUDE FOREIGN

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MINISTER BOTHA MUST RETURN TO PRETORIA FOR FULL CONSULTATIONS WITH THE CABINET. BOTHA WAS NOT EMPOWERED TO ACCEPT THE SYG'S REPORT WITHOUT FURTHER INSTRUCTIONS. FOURIE NOTED THAT THE CONTACT GROUP WAS MAKING AN EFFORT TO MEET SOUTH AFRICA'S CONCERNS AND HE ASSURED THE GROUP THAT GENERAL PHILIPP'S JUSTIFICATIONS FOR

UNTAG TROOP NUMBERS WOULD BE REPORTED FAIRLY TO PRETORIA. RICHARD THEN EMPHASIZED THAT SOME OF THE NEGOTIATING GAINS MADE WITH THE AFRICANS OVER THE LAST SEVERAL DAYS COULD EVAPORATE IF BOTHA NOW LEFT NEW YORK. FOURIE SIMPLY REPLIED THAT BOTHA COULD NOT NOW MAKE THE DECISIONS IN NEW YORK THAT HE CONFIDENTIAL

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Message Attributes

Automatic Decaptioning: X Capture Date: 01 jan 1994 Channel Indicators: n/a

Current Classification: UNCLASSIFIED

Concepts: COLLECTIVE SECURITY, ARMISTICE, MEETINGS, CONSULTATIONS (UN)

Control Number: n/a Copy: SINGLE Draft Date: 07 sep 1978 Decaption Date: 01 jan 1960 Decaption Note: Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 20 Mar 2014 Disposition Event: Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978USUNN03490
Document Source: CORE

Document Unique ID: 00 Drafter: n/a

Enclosure: n/a Executive Order: GS Errors: N/A

Expiration: Film Number: D780363-1077 Format: TEL

From: USUN NEW YORK Handling Restrictions: n/a

Image Path: ISecure: 1

Legacy Key: link1978/newtext/t19780991/aaaacxmu.tel

Line Count: 183 Litigation Code IDs: Litigation Codes:

Litigation History: Locator: TEXT ON-LINE, ON MICROFILM Message ID: fbc5de55-c288-dd11-92da-001cc4696bcc

Office: ACTION IO

Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a Page Count: 4
Previous Channel Indicators: n/a

Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a

Reference: n/a Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags:

Review Date: 26 apr 2005 Review Event: Review Exemptions: n/a **Review Media Identifier:**

Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 1513691 Secure: OPEN Status: NATIVE

Subject: NAMIBIA: CONTACT GROUP MEETING WITH SOUTH AFRICANS SEPTEMBER 6

TAGS: PORG, PARM, SF, WA, UNSC

To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/fbc5de55-c288-dd11-92da-001cc4696bcc

Review Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014

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